H. R. 3576

To improve outcomes for vulnerable children by investing in families, improving accountability in the child welfare system, and finding safe, stable, and permanent homes for foster children.

IN THE HOUSE OF REPRESENTATIVES

July 28, 2005

Mr. McDermott (for himself, Mr. Rangel, Mr. George Miller of California, Mr. Cardin, Mr. Stark, Mr. Becerra, Mr. Emanuel, and Mr. Davis of Illinois) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To improve outcomes for vulnerable children by investing in families, improving accountability in the child welfare system, and finding safe, stable, and permanent homes for foster children.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Leave No Abused or
- 5 Neglected Child Behind Act".

1 SEC. 2. CHILD AND FAMILY SERVICES PROGRAM.

2	(a) CHILD AND FAMILY SERVICES COMPONENT OF
3	STATE PLAN.—Section 471(a) of the Social Security Act
4	(42 U.S.C. 671(a)) is amended—
5	(1) by striking "and" at the end of paragraph
6	(23);
7	(2) by striking the period at the end of para-
8	graph (24) and inserting "; and; and
9	(3) by adding at the end the following:
10	"(25) at the option of the State, includes a
11	child and family services component that describes
12	in detail—
13	"(A) how the State intends to spend the
14	funds provided under section 474(a)(5), and an
15	assurance that the State will submit to the Sec-
16	retary reports on annual spending of the funds
17	in accordance with a detailed, uniform system
18	which shall be developed by the Secretary;
19	"(B) the goals the State intends to achieve
20	with the expenditure of the funds; and
21	"(C) the process by which the State in-
22	tends to assess the effects of the expenditure of
23	the funds on—
24	"(i) the goals referred to in subpara-
25	graph (B); and

1	"(ii) other indicators of child welfare
2	performance; and
3	"(D) whether the State intends to spend
4	funds provided under section 474(a)(5) to im-
5	plement, in whole or in part, a corrective action
6	plan referred to in subsection (b)(2)(B) of this
7	section.".
8	(b) Approval of Child and Family Services
9	Component.—Section 471(b) of such Act (42 U.S.C.
10	671(b) is amended to read as follows:
11	"(b)(1) The Secretary shall approve any plan which
12	complies with subsection (a).
13	"(2)(A) In considering the child and family services
14	component of a plan submitted pursuant to this part, the
15	Secretary shall consider any intention to expend funds
16	pursuant to the plan for a specific purpose which is sub-
17	stantially similar to a specific purpose for which the State
18	expended funds pursuant to the State plan approved
19	under this part in not less than 2 of the 5 most recently
20	preceding fiscal years, if the prior spending failed to result
21	in meaningful progress towards achieving the goals de-
22	scribed in the plan pursuant to subsection (a)(25)(B), de-
23	termined on the basis of the process referred to in sub-
24	section $(a)(25)(C)$.

1	"(B) The Secretary may not approve the child and
2	family services component of a plan submitted pursuant
3	to this part if there is in effect a final determination under
4	section 1123A that a State program under part B or this
5	part has failed to substantially conform with the require-
6	ments, regulations, and plans referred to in subsection (a)
7	of such section that apply to the program, unless the State
8	is implementing a corrective action plan referred to in sub-
9	section (b)(4)(A) of such section with respect to the fail-
10	ure.".
11	(c) Payments to States.—Section 474(a) of such
12	Act (42 U.S.C. 674(a)) is amended—
13	(1) by striking the period at the end of para-
14	graph (4) and inserting "; plus"; and
15	(2) by adding at the end the following:
16	"(5)(A) an amount equal to the Federal med-
17	ical assistance percentage (as defined in section
18	1905(b)) of the total amount expended during such
19	quarter to provide (and evaluate the provision of)
20	services which seek to—
21	"(i) safely reduce the number of children
22	in foster care;
23	"(ii) safely reduce the length of stay for
24	children in foster care;

1 "(iii) increase the percentage of foster chil-2 dren who are cared for in family-like settings; 3 and

> "(iv) improve the well-being of children in foster care, in an adoption eligible for payments under section 473, or in a kinship guardianship arrangement eligible for payments under section 473(d); and

"(B) such amount as the Secretary deems appropriate (which shall be not less than 10 percent and not more than 35 percent of the State expenditures referred to in subparagraph (A) of this paragraph) to reward the State for improvements in the performance of the State in pursuing the goals described in the provisions of the State plan submitted pursuant to section 471(a)(25)(B), as determined on the basis of an evaluation approved by the Secretary (and the Secretary shall attempt to ensure a resonable level of consistency in the design of the approved evaluations and shall make the results of the approved evaluations broadly available), except that such amount may be paid on an annual or biennial basis.".

(d) Expenditures by Territories Under Child
and Family Services Component not Subject to

1	Limitation.—Section 1108 of such Act (42 U.S.C. 1308)
2	is amended in each of subsections $(a)(1)$ and $(b)(1)$ by
3	striking "parts A and E" and inserting "part A".
4	(e) Applicability to Indian Tribes.—Section
5	479B(b)(2)(A)(i) of such Act, as added by section $3(e)(2)$
6	of this Act, is amended by striking "(1) and (2)" and in-
7	serting "(1), (2), and (5)".
8	(f) Nonsupplantation.—Section 474 of such Act
9	(42 U.S.C. 674) is amended by adding at the end the fol-
10	lowing:
11	"(g) A State to which funds are paid under sub-
12	section (a)(5) shall use those funds to supplement and not
13	supplant any Federal, State or local funds used for serv-
14	ices described in such subsection. ".
15	SEC. 3. EXPANDED ELIGIBILITY FOR FOSTER CARE AND
16	ADOPTION ASSISTANCE.
17	(a) Foster Care.—
18	(1) Elimination of income eligibility re-
19	QUIREMENT.—
20	(A) In General.—Section 472(a) of the
21	Social Security Act (42 U.S.C. 672(a)) is
22	amended—
23	(i) in the matter preceding paragraph
1	
24	(1), by striking "child" and all that follows

1	(ii) in paragraph (1)—
2	(I) by striking "from the home"
3	and inserting "of the child from his or
4	her home"; and
5	(II) by striking "(effective Octo-
6	ber 1, 1983)";
7	(iii) by adding "and" at the end of
8	paragraph (2);
9	(iv) in paragraph (3), by striking ";
10	and" and inserting a period; and
11	(v) by striking all that follows para-
12	graph (3).
13	(B) Conforming Amendment.—Section
14	470 of such Act (42 U.S.C. 670) is amended by
15	striking "who otherwise would have been eligi-
16	ble for assistance under the State's plan ap-
17	proved under part A (as such plan was in effect
18	on June 1, 1995)".
19	(2) Foster care maintenance payments
20	MATCH RATE.—Section 474 (42 U.S.C. 674), as
21	amended by section 2(f) of this Act, is amended—
22	(A) in subsection (a)(1), by inserting ",
23	subject to subsection (h)(1)" before the semi-
24	colon; and
25	(B) by adding at the end the following:

- 1 "(h)(1)(A) The Secretary shall reduce the percentage
- 2 by which expenditures referred to in subsection (a)(1) are
- 3 reimbursed, by such equal percentage for all States as may
- 4 be necessary to ensure that—
- 5 "(i) the ratio, for any calendar quarter, of the
- 6 total of the amounts payable to States under such
- 7 subsection to the total of all amounts expended by
- 8 the States as foster care maintenance payments
- 9 (whether or not eligible for reimbursement under
- this part), excluding any expenditure made from
- other funds provided by the Federal Government or
- from State funds with respect to which matching
- funds are provided by the Federal Government;
- 14 equals
- 15 "(ii) the average such ratio for the 12 quarters
- most recently preceding the effective date of this
- 17 subsection.
- 18 "(B) The Secretary shall establish procedures to
- 19 allow States to submit to the Secretary supplemental
- 20 claims for reimbursement of expenditures referred to in
- 21 subsection (a)(1) incurred during the 3-year period begin-
- 22 ning with the effective date of this subsection.
- 23 "(C) The Secretary shall pay a claim submitted pur-
- 24 suant to subparagraph (B) with respect to an expenditure,
- 25 to the extent that, in the absence of this paragraph, an

1	amount would be payable under this part with respect to
2	the expenditure.
3	"(D) For each State with respect to which a claim
4	has been paid under subparagraph (B) of this paragraph
5	the Secretary shall—
6	"(i) calculate the overall rate at which the ex-
7	penditures referred to in subsection (a)(2) have been
8	reimbursed under this part during the 3-year period
9	described in subparagraph (B) of this paragraph
10	and
11	"(ii) for each subsequent calendar quarter, re-
12	imburse the expenditures at the overall rate.".
13	(b) Adoption Assistance.—
14	(1) Elimination of income eligibility re-
15	QUIREMENT.—Section 473(a)(2) of such Act (42
16	U.S.C. 673(a)(2)) is amended—
17	(A) by striking all through subparagraph
18	(C) and inserting the following:
19	"(2)(A) For purposes of paragraph (1)(B)(ii), a
20	child meets the requirements of this paragraph if the
21	child—
22	"(i)(I) at the time adoption proceedings
23	were initiated, had been removed from his or
24	her home—

1	"(aa) pursuant to a voluntary place-
2	ment agreement with respect to which
3	Federal payments are provided under sec-
4	tion 474; or
5	"(bb) as a result of a judicial deter-
6	mination to the effect that continuation
7	therein would be contrary to the welfare of
8	the child;
9	(Π) is eligible for supplemental security
10	income benefits under title XVI; or
11	"(III) is a child whose costs in a foster
12	family home or child-care institution are cov-
13	ered by the foster care maintenance payments
14	being made with respect to the minor parent of
15	the child as described in section 475(4)(B); and
16	"(ii) has been determined by the State,
17	pursuant to subsection (c), to be a child with
18	special needs.
19	"(B) A child who meets the requirements
20	of subparagraph (A)(ii) of this paragraph, who
21	was determined eligible for adoption assistance
22	payments under this part with respect to a
23	prior adoption, and who is available for adop-
24	tion because the prior adoption has been dis-
25	solved and the parental rights of the adoptive

1	parents have been terminated or because the
2	child's adoptive parents have died, shall be
3	treated as meeting the requirements of this
4	paragraph for purposes of paragraph
5	(1)(B)(ii).";
6	(B) by striking the second sentence; and
7	(C) in the third sentence—
8	(i) by striking "(C)" and inserting
9	"(B)"; and
10	(ii) by striking "subparagraphs (A)
11	and (B)" and inserting "subparagraph
12	(A)".
13	(2) Adoption assistance payments match
14	RATE.—Section 474 of such Act (42 U.S.C. 674) is
15	amended—
16	(A) in subsection (a)(2), by inserting ",
17	subject to subsection (h)(2)" before the semi-
18	colon; and
19	(B) by adding at the end of subsection (h)
20	(as added by subsection (a)(2)(B) of this sec-
21	tion) the following:
22	"(2)(A) The Secretary shall reduce the percentage by
23	which the expenditures referred to in subsection (a)(2) are
24	reimbursed, by such equal percentage for all States as may
25	be necessary to ensure that—

- 1 "(i) the ratio, for any calendar quarter, of the 2 total of the amounts payable to States under such 3 subsection to the total of all amounts expended by the States as adoption assistance payments (whether 5 or not eligible for reimbursement under this part), 6 excluding any expenditure made from other funds 7 provided by the Federal Government or from State 8 funds with respect to which matching funds are pro-9 vided by the Federal Government; equals
- "(ii) the average such ratio for the 12 quarters most recently preceding the effective date of this subsection.
- "(B) The Secretary shall establish procedures to allow States to submit to the Secretary supplemental claims for reimbursement of expenditures referred to in subsection (a)(2) incurred during the 3-year period beginning with the effective date of this subsection.
- "(C) The Secretary shall pay a claim submitted pur-19 suant to subparagraph (B) with respect to an expenditure, 20 to the extent that, in the absence of this paragraph, an 21 amount would be payable under this part with respect to 22 the expenditure.
- "(D) For each State with respect to which a claim has been paid under subparagraph (B) of this paragraph, the Secretary shall—

1	"(i) calculate the overall rate at which the ex-
2	penditures referred to in subsection (a)(2) have been
3	reimbursed under this part during the 3-year period
4	described in subparagraph (B) of this paragraph;
5	and
6	"(ii) for each subsequent calendar quarter, re-
7	imburse the expenditures at the overall rate.".
8	(c) Administrative Costs.—
9	(1) In general.—Section 474 of such Act (42
10	U.S.C. 674) is amended—
11	(A) in subsection (a)(3)(E), by inserting ",
12	subject to subsection (h)(3)" after "expendi-
13	tures''; and
14	(B) by adding at the end of subsection (h)
15	(as added by subsection (a)(2)(B) of this sec-
16	tion) the following:
17	"(3)(A) The Secretary shall reduce the percentage by
18	which the expenditures referred to in subsection (a)(3)(E)
19	are reimbursed, by such equal percentage for all States
20	as may be necessary to ensure that—
21	"(i) the ratio, for any calendar quarter, of the
22	total of the amounts payable to States under sub-
23	section (a)(3)(E) to the total of all amounts ex-
24	pended by the States for expenditures referred to in
25	such subsection (whether or not eligible for reim-

- 1 bursement under this part), excluding any expendi-
- 2 ture made from other funds provided by the Federal
- 3 Government or from State funds with respect to
- 4 which matching funds are provided by the Federal
- 5 Government; equals
- 6 "(ii) the average such ratio for the 12 quarters
- 7 most recently preceding the effective date of this
- 8 subsection.
- 9 "(B) The Secretary shall establish procedures to
- 10 allow States to submit to the Secretary supplemental
- 11 claims for reimbursement of expenditures referred to in
- 12 subsection (a)(3)(E) incurred during the 3-year period be-
- 13 ginning with the effective date of this subsection.
- 14 "(C) The Secretary shall pay a claim submitted pur-
- 15 suant to subparagraph (B) with respect to an expenditure,
- 16 to the extent that, in the absence of this paragraph, an
- 17 amount would be payable under this part with respect to
- 18 the expenditure.
- 19 "(D) For each State with respect to which a claim
- 20 has been paid under subparagraph (B) of this paragraph,
- 21 the Secretary shall—
- "(i) calculate the overall rate at which the ex-
- penditures referred to in subsection (a)(3)(E) have
- been reimbursed under this part during the 3-year

- 1 period described in subparagraph (B) of this para-
- 2 graph; and
- 3 "(ii) for each subsequent calendar quarter, re-
- 4 imburse the expenditures at the overall rate.".
- 5 (2) Limitation on expenditures not re-
- 6 LATED TO PLACEMENT OR CASE MANAGEMENT AC-
- 7 TIVITIES.—Section 474 of such Act (42 U.S.C. 674),
- 8 as amended by the preceding provisions of this sec-
- 9 tion, is amended by adding at the end the following:
- 10 "(i) A State shall not use more than 15 percent of
- 11 the amounts paid to the State under this part for expendi-
- 12 tures relating to determining eligibility, setting rates for
- 13 foster care homes and institutions, and the proportionate
- 14 share of related agency overhead. ".
- 15 (d) Removal of Title IV-E From Funding Cap
- 16 FOR THE TERRITORIES.—Section 1108 of such Act (42
- 17 U.S.C. 1308) is amended in each of subsections (a) and
- 18 (b)(1), by striking "parts A and E" and inserting "part
- 19 A".
- 20 (e) Authority of Indian Tribes to Receive
- 21 Federal Funds for Foster Care and Adoption As-
- 22 SISTANCE.—
- 23 (1) Children Placed in Tribal custody el-
- 24 IGIBLE FOR FOSTER CARE FUNDING.—Section

472(a)(2) of such Act (42 U.S.C. 672(a)(2)) is 1 2 amended— 3 (A) by striking "or (B)" and inserting "(B)"; and 4 5 (B) by inserting before the semicolon the 6 following: ", or (C) an Indian tribe or tribal or-7 ganization (as defined in section 479B(e)) or an 8 intertribal consortium if the Indian tribe, tribal 9 organization, or consortium (i) is operating a 10 program pursuant to section 479B, (ii) has a 11 cooperative agreement with a State pursuant to 12 section 479B(c), or (iii) submits to the Sec-13 retary a description of the arrangements (joint-14 ly developed or developed in consultation with 15 the State) made by the Indian tribe, tribal or-16 ganization, or consortium for the payment of 17 funds and the provision of the child welfare 18 services and protections required by this title". 19 (2) Programs operated by Indian Tribal 20 ORGANIZATIONS.—Part E of title IV of such Act (42) 21 U.S.C. 670 et seq.) is amended by adding at the end

the following:

1	"SEC. 479B. PROGRAMS OPERATED BY INDIAN TRIBAL OR
2	GANIZATIONS.
3	"(a) Application.—Except as provided in sub-
4	section (b), this part shall apply to an Indian tribe or trib-
5	al organization that elects to operate a program under this
6	part in the same manner as this part applies to a State
7	"(b) Modification of Plan Requirements.—
8	"(1) Service area; standards.—
9	"(A) In General.—Subject to subpara-
10	graph (B), in the case of an Indian tribe or
11	tribal organization submitting a plan for ap-
12	proval under section 471, the plan shall—
13	"(i) in lieu of the requirement of sec-
14	tion 471(a)(3), identify the service area or
15	areas and population to be served by the
16	Indian tribe or tribal organization; and
17	"(ii) in lieu of the requirement of sec-
18	tion 471(a)(10), provide for the approval
19	of foster homes pursuant to tribal stand-
20	ards and in a manner that ensures the
21	safety of, and accountability for, children
22	placed in foster care.
23	"(B) Special rule.—With respect to an
24	Indian tribe located in the State of Alaska—
25	"(i) subparagraph (A)(ii) of this para-
26	graph shall not apply: and

1	"(ii) the requirement of section
2	471(a)(10) shall apply to a plan submitted
3	by the tribe.
4	"(2) Determination of Federal Share.—
5	"(A) PER CAPITA INCOME.—
6	"(i) In general.—For purposes of
7	determining the Federal medical assistance
8	percentage applicable to an Indian tribe or
9	tribal organization under paragraphs (1)
10	and (2) of section 474(a), the calculation
11	of an Indian tribe's or tribal organization's
12	per capita income shall be based on the
13	service population of the Indian tribe or
14	tribal organization as defined in its plan in
15	accordance with paragraph (1)(A) of this
16	subsection.
17	"(ii) Consideration of other in-
18	FORMATION.—An Indian tribe or tribal or-
19	ganization may submit to the Secretary
20	such information as the Indian tribe or
21	tribal organization considers relevant to
22	the calculation of the per capita income of
23	the Indian tribe or tribal organization, and
24	the Secretary shall consider such informa-
25	tion before making the calculation.

"(B) Administrative expenditures.— The Secretary shall, by regulation, determine the proportions to be paid to Indian tribes and tribal organizations pursuant to section 474(a)(3), except that in no case shall an In-dian tribe or tribal organization receive a lesser proportion than the corresponding amount spec-ified for a State in that section.

- "(C) Sources of Non-Federal Share.—An Indian tribe or tribal organization may use Federal or State funds to match payments for which the Indian tribe or tribal organization is eligible under section 474.
- "(3) Modification of other requirement ments.—Upon the request of an Indian tribe, tribal organization, or a consortia of tribes or tribal organizations, the Secretary may modify any requirement under this part if, after consulting with the Indian tribe, tribal organization, or consortia of tribes or tribal organizations, the Secretary determines that modification of the requirement would advance the best interests and the safety of children served by the Indian tribe, tribal organization, or consortia of tribes or tribal organizations.

- 1 "(4) Consortium.—The participating Indian
- 2 tribes or tribal organizations of an intertribal con-
- 3 sortium may develop and submit a single plan under
- 4 section 471 that meets the requirements of this sec-
- 5 tion.
- 6 "(c) Cooperative Agreements.—An Indian tribe,
- 7 tribal organization, or intertribal consortium and a State
- 8 may enter into a cooperative agreement for the adminis-
- 9 tration or payment of funds pursuant to this part. In any
- 10 case where an Indian tribe, tribal organization, or inter-
- 11 tribal consortium and a State enter into a cooperative
- 12 agreement that incorporates any of the provisions of this
- 13 section, those provisions shall be valid and enforceable.
- 14 Any such cooperative agreement that is in effect as of the
- 15 date of enactment of this section, shall remain in full force
- 16 and effect subject to the right of either party to the agree-
- 17 ment to revoke or modify the agreement pursuant to the
- 18 terms of the agreement.
- 19 "(d) REGULATIONS.—Not later than 1 year after the
- 20 date of enactment of this section, the Secretary shall, in
- 21 full consultation with Indian tribes and tribal organiza-
- 22 tions, promulgate regulations to carry out this section.
- 23 "(e) Definitions of Indian Tribe; Tribal Orga-
- 24 NIZATION.—In this section, the terms 'Indian tribe' and
- 25 'tribal organization' have the meanings given those terms

- 1 in subsections (e) and (l) of section 4 of the Indian Self-
- 2 Determination and Education Assistance Act (25 U.S.C.
- 3 450b), respectively, except that, with respect to the State
- 4 of Alaska, the term 'Indian tribe' has the meaning given
- 5 that term in section 419(4)(B).".
- 6 (f) Conforming Changes for FMAP for the
- 7 District of Columbia.—Section 474(a) of such Act (42)
- 8 U.S.C. 674(a)) is amended in each of paragraphs (1) and
- 9 (2) by striking "(as defined in section 1905(b) of this
- 10 Act)" inserting "(which shall be as defined in section
- 11 1905(b), in the case of a State other than the District
- 12 of Columbia, or 70 percent, in the case of the District
- 13 of Columbia)".
- 14 SEC. 4. KINSHIP GUARDIANSHIP ASSISTANCE PAYMENTS
- 15 FOR CHILDREN.
- 16 (a) IN GENERAL.—Section 473 of the Social Security
- 17 Act (42 U.S.C. 670–679b) is amended by adding at the
- 18 end the following:
- 19 "(d) Kinship Guardianship Assistance Pay-
- 20 MENTS FOR CHILDREN.—
- 21 "(1) IN GENERAL.—Each State with a plan ap-
- proved under this part may, at State option, enter
- 23 into kinship guardianship assistance agreements to
- provide kinship guardianship assistance payments on
- 25 behalf of children to grandparents and other rel-

1	atives who have assumed legal guardianship (as de-
2	fined in section 475(7)) of the children for whom
3	they have cared as foster parents and for whom they
4	have committed to care for on a permanent basis.
5	"(2) Kinship Guardianship assistance
6	AGREEMENT.—
7	"(A) In General.—In order to receive
8	payments under section 474(a)(6), a State
9	shall—
10	"(i) negotiate and enter into a writ-
11	ten, binding kinship guardianship assist-
12	ance agreement with the prospective rel-
13	ative guardian of a child who meets the re-
14	quirements of this paragraph;
15	"(ii) provide the prospective relative
16	guardian with a copy of the agreement;
17	and
18	"(iii) certify that any child on whose
19	behalf kinship guardianship assistance pay-
20	ments are made under the agreement shall
21	be provided medical assistance under title
22	XIX in accordance with section
23	1902(a)(10)(A)(i)(I).
24	"(B) MINIMUM REQUIREMENTS.—The
25	agreement shall specify, at a minimum—

1	"(i) the amount of, and manner in
2	which, each kinship guardianship assist-
3	ance payment will be provided under the
4	agreement;
5	"(ii) the additional services and assist-
6	ance that the child and relative guardian
7	will be eligible for under the agreement;
8	"(iii) the procedure by which the rel-
9	ative guardian may apply for additional
10	services as needed, provided the agency
11	and relative guardian agree on the addi-
12	tional services as specified in the case plan;
13	and
14	"(iv) subject to subparagraph (D),
15	that the State will pay the total cost of
16	nonrecurring expenses associated with ob-
17	taining legal guardianship of the child.
18	"(C) Interstate application.—The
19	agreement shall provide—
20	"(i) that the agreement shall remain
21	in effect without regard to the State resi-
22	dency of the kinship guardian; and
23	"(ii) for the protection of the interests
24	of the child in any case where the kinship

1	guardian and the child move to another
2	State while the agreement is in effect.
3	"(D) NO EFFECT ON FEDERAL REIM-
4	Bursement.—Nothing in subparagraph (B)(iv)
5	shall be construed as affecting the ability of the
6	State to obtain reimbursement from the Fed-
7	eral Government for costs described in that
8	subparagraph.
9	"(3) Kinship Guardianship assistance pay-
10	MENT.—
11	"(A) In general.—The kinship guardian-
12	ship assistance payment shall be based on con-
13	sideration of the needs of the relative guardian
14	and of the child and shall be at least equal to
15	the amount of the foster care maintenance pay-
16	ment for which the child would have been eligi-
17	ble if the child had remained in foster care, or,
18	at State option, the amount of the adoption as-
19	sistance payment for which the child would
20	have been eligible if the child had been adopted.
21	The payment may be readjusted periodically
22	based on relevant changes in such needs.
23	"(B) Limitation.—
24	"(i) In general.—Except as pro-
25	vided in clause (ii), no kinship guardian-

1	ship assistance payment may be made to a
2	relative guardian for any child who has at-
3	tained 18 years of age.
4	"(ii) Exceptions.—A kinship guard-
5	ianship assistance payment may be made
6	to a relative guardian with respect to a
7	child who—
8	"(I) is a full-time student in a
9	secondary school or in the equivalent
10	level of a vocational or technical train-
11	ing program and has not attained 19
12	years of age; or
13	"(II) with respect to a child who
14	the State determines has a mental or
15	physical disability that warrants the
16	continuation of assistance until the
17	child attains 21 years of age.
18	"(4) Child's eligibility for a kinship
19	GUARDIANSHIP ASSISTANCE PAYMENT.—
20	"(A) IN GENERAL.—A child is eligible for
21	a kinship guardianship assistance payment
22	under this subsection if the State agency deter-
23	mines the following:
24	"(i) The child has been—

1	"(I) removed from his or her
2	home pursuant to a voluntary place-
3	ment agreement or as a result of a ju-
4	dicial determination to the effect that
5	continuation in the home would be
6	contrary to the welfare of the child;
7	"(II) under the care of the State
8	agency for the 12-month period end-
9	ing on the date of the agency deter-
10	mination; and
11	"(III) eligible for foster care
12	maintenance payments under section
13	472.
14	"(ii) Being returned home or adopted
15	are not appropriate permanency options
16	for the child.
17	"(iii) The child demonstrates a strong
18	attachment to the prospective relative
19	guardian and the relative guardian has a
20	strong commitment to caring permanently
21	for the child.
22	"(iv) With respect to a child who has
23	attained 14 years of age, the child has
24	been consulted regarding the kinship
25	guardianship arrangement.

1 "(B) Treatment of siblings.—With re-2 spect to a child described in subparagraph (A) 3 whose sibling or siblings are not so described—

> "(i) the child and any sibling of the child may be placed in the same kinship guardianship arrangement if the State agency and the relative agree on the appropriateness of the arrangement for the siblings; and

> "(ii) kinship guardianship assistance payments may be paid for the child and each sibling so placed.".

(b) Conforming Amendments.—

(1) STATE PLAN REQUIREMENT.—Section 471(a)(20) of such Act (42 U.S.C. 671(a)(20)) is amended by striking "before the foster or adoptive parent may be finally approved for placement of a child on whose behalf foster care maintenance payments or adoption assistance payments" and inserting "or relative guardian before the foster or adoptive parent or relative guardian may be finally approved for placement of a child on whose behalf foster care maintenance payments, adoption assistance payments, or kinship guardianship assistance payments".

1	(2) Payments to states.—Section 474(a) of
2	such Act (42 U.S.C. 674(a)) is amended—
3	(A) by striking the period at the end and
4	inserting "; plus"; and
5	(B) by adding at the end the following:
6	"(6) an amount equal to the percentage by
7	which the expenditures referred to in paragraph (2)
8	are reimbursed (after applying the reduction re-
9	quired by subsection (h)(2)(A) of this section) of the
10	total amount expended during such quarter as kin-
11	ship guardianship assistance payments under section
12	473(d) pursuant to kinship guardianship assistance
13	agreements.".
14	(3) Definitions.—Section 475(1) of such Act
15	(42 U.S.C. 675(1)) is amended by adding at the end
16	the following:
17	"(F) In the case of a child with respect to
18	whom the permanency plan is placement with a
19	relative and receipt of kinship guardianship as-
20	sistance payments under section 473(d), a de-
21	scription of—
22	"(i) the steps that the agency has
23	taken to determine that it is not appro-
24	priate for the child to be returned home or
25	adopted;

1	"(ii) the reasons why a permanent
2	placement with a fit and willing relative
3	through a kinship guardianship assistance
4	arrangement is in the child's best interests;
5	"(iii) the ways in which the child
6	meets the eligibility requirements for a kin-
7	ship guardianship assistance payment;
8	"(iv) the efforts the agency has made
9	to discuss adoption by the child's relative
10	foster parent as a more permanent alter-
11	native to legal guardianship and, in the
12	case of a relative foster parent who has
13	chosen not to pursue adoption, documenta-
14	tion of the reasons therefor; and
15	"(v) the efforts made by the State
16	agency to secure the consent of the child's
17	parent or parents to the kinship guardian-
18	ship assistance arrangement, or the rea-
19	sons why the efforts were not made.".
20	SEC. 5. FLEXIBILITY TO ESTABLISH SEPARATE STANDARDS
21	FOR RELATIVE FOSTER FAMILY HOMES.
22	Section 471(a)(10) (42 U.S.C. 671(a)(10)) is amend-
23	ed by inserting before the semicolon the following: ", and,
24	at the option of the State, that the authority or authorities
25	mav—

- 1 "(A) establish and maintain separate standards 2 for foster family homes in which a foster parent is
- a relative of the foster child, that, at a minimum,
- 4 protect the safety of the child and provide for crimi-
- 5 nal records checks as described in paragraph (20);
- 6 and
- 7 "(B) apply the standards referred to in sub-
- 8 paragraph (A) of this paragraph to any such relative
- 9 foster care provider to whom funds are paid pursu-
- ant to section 472 or part B in lieu of the standards
- that would otherwise apply to a foster family
- 12 home.".
- 13 SEC. 6. APPLICATION OF STANDARDS TO ALL CHILDREN.
- Section 471(a)(10) of the Social Security Act (42)
- 15 U.S.C. 671(a)(10)) is amended by striking "receiving
- 16 funds under this part or part B of this title" and inserting
- 17 "caring for a child who is in the custody of the State".
- 18 SEC. 7. CHILD WELFARE SERVICE QUALITY IMPROVEMENT
- 19 GRANTS.
- 20 Part B of title IV of the Social Security Act (42
- 21 U.S.C. 620-629i) is amended by adding at the end the
- 22 following:

1	"Subpart 4—Supporting Quality Front Line Workers
2	"SEC. 440A. CHILD WELFARE SERVICE QUALITY IMPROVE-
3	MENT GRANTS.
4	"(a) In General.—The Secretary, acting through
5	the Administration of Children and Families, shall make
6	grants to States to improve the quality of child welfare
7	services by increasing the quality and capacity of their
8	child welfare workforce or by increasing the coordination
9	of their child welfare services.
10	"(b) Applications.—
11	"(1) Contents.—A State desiring to receive a
12	grant under this section shall submit to the Sec-
13	retary an application that includes the following:
14	"(A) Plan.—A detailed description of how
15	the State would use the grant, during the 5-
16	year period beginning with the date the grant
17	is received, to improve working conditions of
18	child welfare workers in any agency providing a
19	service under the State plan approved under
20	subpart 1 or 2 of part B or part E in 1 or more
21	ways described in paragraph (2), and an expla-
22	nation of how doing so would help the State
23	achieve the outcomes set forth in the Final List
24	of Child Welfare Outcomes and Measures (64
25	Fed. Reg. 45552–45554).

1	"(B) Baseline data on state-se-
2	LECTED INDICATORS.—The information de-
3	scribed in those subparagraphs of paragraph
4	(3) which describe the indicators that the State
5	intends to improve on using the grant, with re-
6	spect to all child welfare agencies in the State
7	for the fiscal year preceding the first fiscal year
8	for which the grant is requested.
9	"(C) Budget showing how the
10	State would expend funds (including any grant
11	funds provided under this section) for child wel-
12	fare services or the improvement of the services.
13	"(2) Ways to improve working condi-
14	TIONS.—The ways described in this paragraph to
15	improve working conditions of child welfare workers
16	are the following:
17	"(A) Increase the wages of supervisory and
18	nonsupervisory child welfare workers.
19	"(B) Increase the number of State super-
20	visory and nonsupervisory staff working on
21	strengthening and preserving families and im-
22	proving child well-being, permanency, and safe-
23	ty.
24	"(C) Reduce the turnover rate for super-
25	visory and nonsupervisory child welfare workers

1	in the State, and the number of supervisory and
2	nonsupervisory staff vacancies in child welfare
3	agencies.
4	"(D) Improve the formal education and
5	training of supervisory and nonsupervisory child
6	welfare workers.
7	"(E) Increase the number of supervisory
8	and nonsupervisory child welfare workers who
9	have graduated from an institution of higher
10	education in such fields of study as the Sec-
11	retary determines are related to the delivery of
12	child welfare services.
13	"(F) Coordinate training, recruitment, and
14	retention strategies for child welfare workers.
15	"(G) Provide educational scholarships for
16	fields of study relevant to the purposes of parts
17	B and E in return for substantial service.
18	"(H) Implement strategies to increase the
19	safety of child welfare workers.
20	"(I) Enable the State child welfare agen-
21	cies to coordinate the provision of services with
22	State and local health care agencies, State and
23	local alcohol and drug abuse prevention and
24	treatment agencies, State and local mental

health agencies, State and local housing agen-

1	cies, State and local agencies administering the
2	Temporary Assistance for Needy Families pro-
3	gram, and other welfare agencies to promote
4	child safety, permanence, and family stability.
5	"(J) Provide training to improve the abil-
6	ity of child welfare workers to include and in-
7	volve families in planning decisions for children
8	served by State child welfare agencies.
9	"(3) Description of Baseline Data.—The
10	data described in this paragraph are the following:
11	"(A) The average salary of supervisory
12	child welfare workers, and of nonsupervisory
13	child welfare workers.
14	"(B) The average number of children or
15	families, per caseworker—
16	"(i) for caseworkers who provide serv-
17	ices for abused or neglected children and
18	their families;
19	"(ii) for caseworkers who provide
20	services to strengthen and preserve fami-
21	lies with children;
22	"(iii) for caseworkers who provide
23	adoption services; and
24	"(iv) for caseworkers who provide
25	family foster care services.

1	"(C) The total number of vacancies in su-
2	pervisory staff positions and in nonsupervisory
3	staff positions, and each such number expressed
4	as a percentage of each type of staff position.
5	"(D) The average rate at which super-
6	visory child welfare workers left employment,
7	and at which nonsupervisory child welfare work-
8	ers left employment.
9	"(E) The average duration of employment
10	of supervisory child welfare workers and of non-
11	supervisory child welfare workers.
12	"(F) The total number and percentage of
13	supervisory child welfare workers and of non-
14	supervisory child welfare workers who have re-
15	ceived a bachelor's or more advanced degree
16	from an institution of higher education, in the
17	aggregate, and broken down by field of study.
18	"(G) The average number of staff for
19	whom supervisory child welfare workers are re-
20	sponsible.
21	"(H) The range and scope of pre-service
22	and in-service training opportunities, including
23	numbers and percentage of supervisory child
24	welfare staff and of nonsupervisory child wel-

fare staff engaged in training programs.

- 1 "(I) The number and severity of injuries 2 and threats to child welfare workers, and the 3 strategies used to address the safety of child 4 welfare workers.
 - "(J) Data that indicates whether families and children received support services (such as mental and physical health care, food stamps, affordable housing, and substance abuse prevention and treatment) needed to create a stable home environment.
 - "(K) Such other indicators as the Secretary may by regulation prescribe.
 - "(4) AMENDMENT OF APPLICATIONS.—A State may at any time submit to the Secretary an amendment to the application of the State under this subsection. On approval of such an amendment, the application shall be considered to include the amendment.

"(c) Grants.—

"(1) IN GENERAL.—On certification by the Secretary that a State application for a grant under this section meets the requirements of subsection (b) and that implementing the activities described in the application would help the State achieve some of the outcomes set forth in the Final List of Child Welfare

- Outcomes and Measures (64 Fed. Reg. 45552–45554), and on approval by the Secretary of the application, the State shall be eligible to receive a grant under this section for each fiscal year for which funds are available for such a grant.
 - "(2) Grant amount.—The Secretary shall make a grant to each State that is eligible to receive a grant under this section for a fiscal year, in an amount equal to the lesser of—
 - "(A) the amount finally allotted to or reserved for the State under this subsection for the fiscal year; or
 - "(B) 3 times the amount that the State has committed to spend to carry out the activities described in the approved application.

"(3) Reservation of funds.—

"(A) Puerto Rico.—The Secretary shall reserve 1.75 percent of the funds appropriated pursuant to subsection (j) for each fiscal year, for a grant to Puerto Rico under this section for the fiscal year. If, for a fiscal year, Puerto Rico does not submit to the Secretary an application that meets the requirements of subsection (b), the funds so reserved shall be available for allotment under paragraph (4) of this

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subsection for the succeeding fiscal year or (if the succeeding fiscal year is fiscal year 2009) remitted to the Treasury of the United States.

> "(B) OTHER TERRITORIES.—The retary shall reserve 0.3 percent of the funds appropriated pursuant to subsection (j) for each fiscal year, for grants among the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands under this section in such amounts as the Secretary deems appropriate for the fiscal year. If, for a fiscal year, none of such territories submits to the Secretary an application that meets the requirements of subsection (b), the funds so reserved shall be available for allotment under paragraph (4) of this subsection for the succeeding fiscal year or (if the succeeding fiscal year is fiscal year 2009) remitted to the Treasury of the United States.

> "(C) Indian tribes.—The Secretary shall reserve 2 percent of the funds appropriated pursuant to subsection (j) for each fiscal year, for grants among Indian tribes under this section in such amounts as the Secretary deems appropriate for the fiscal year. If, for a fiscal

year, the Secretary does not receive from any Indian tribe an application that meets the requirements of subsection (b), the funds so reserved shall be available for allotment under paragraph (4) of this subsection for the succeeding fiscal year or (if the succeeding fiscal year 2009) remitted to the Treasury of the United States.

"(D) TECHNICAL ASSISTANCE AND EVAL-UATIONS.—The Secretary shall reserve 0.7 percent of the funds appropriated pursuant to subsection (j) for each fiscal year, to pay the costs of providing technical assistance and conducting evaluations under this section.

"(4) ALLOTMENTS.—

"(A) INITIAL ALLOTMENT.—From the amount available to carry out this section for a fiscal year that remains after applying paragraph (3) for the fiscal year (including any amount available for allotment under this paragraph for the fiscal year after applying paragraph (3) for the preceding fiscal year), the Secretary shall initially allot to each State not described in paragraph (3) for a fiscal year an amount that bears the same ratio to the re-

maining amount as the number of individuals who reside in the State and have not attained 18 years of age bears to the total number of such individuals in all States not described in paragraph (3) that are eligible for a grant under this section for such most recent fiscal year.

"(B) FINAL ALLOTMENT.—The Secretary shall reduce the amount initially allotted to each State with an initial allotment under subparagraph (A) of more than \$300,000, on a prorata basis, to the extent necessary to ensure that the amount finally allotted to each such State is not less than \$300,000.

"(d) USE OF GRANT.—

- "(1) IN GENERAL.—A State to which a grant is made under this section shall use the grant in accordance with the approved application for the grant.
- "(2) AVAILABILITY OF FUNDS.—A State that receives funds under this section shall remit to the Secretary any of such funds that remain unexpended by the State at the end of the 2-year period that begins with the date of the receipt.

1	"(3) No supplantation.—A State to which a
2	grant is made under this section shall use the grant
3	to supplement and not supplant any Federal, State,
4	or local funds used for child welfare services or child
5	welfare training.
6	"(e) Monitoring.—The Secretary shall monitor the
7	activities of grantees under this section to ensure compli-
8	ance with this section and any State plan of the grantee
9	under subpart 1.
10	"(f) TECHNICAL ASSISTANCE.—The Secretary may
11	provide technical assistance to any grantee to assist the
12	grantee in improving the quality of child welfare services,
13	including strategies to recruit, train, and retain high qual-
14	ity staff, and in complying with the provisions of law re-
15	ferred to in subsection (e).
16	"(g) Enforcement.—
17	"(1) IN GENERAL.—If the Secretary determines
18	that, during a fiscal year, a grantee under this sec-
19	tion has not complied with a requirement of this
20	Act, the Secretary may—
21	"(A) in the case of the 1st such determina-
22	tion of noncompliance, reduce by not less than
23	5 percent the amount of the grant otherwise
24	payable to the grantee under this section for
25	the fiscal year:

"(B) in the case of the 2nd such determination of noncompliance, reduce by not less than 25 percent the amount of the grant otherwise payable to the grantee under this section for the fiscal year; and

"(C) in the case of the 3rd or any subsequent such determination of noncompliance, withhold the payment of a grant to the grantee under this section for any succeeding fiscal year, notwithstanding subsection (c).

"(2) Recovery.—In the case of a determination under paragraph (1) of grantee noncompliance, to the extent that a penalty cannot be imposed under paragraph (1), the Secretary shall require the grantee to remit to the Secretary the amount of the penalty not able to be so imposed.

"(h) EVALUATION.—

"(1) IN GENERAL.—Not later than September 30, 2006, the Secretary shall conduct an interim evaluation to determine whether the grantees under this section have improved the provision of child welfare services beyond the level reflected in the baseline data set forth in the applications submitted by the grantees under this section.

- 1 "(2) Final Report.—Not later than Sep-
- tember 30, 2008, the Secretary shall submit to the
- 3 Congress a written report that contains the final
- 4 evaluation of the Secretary.
- 5 "(i) REGULATIONS.—The Secretary shall prescribe
- 6 such regulations as may be necessary to carry out this
- 7 section, including regulations, developed in consultation
- 8 with the States, representatives of the child welfare work-
- 9 force, and advocates for children and families, governing
- 10 how to obtain the baseline data described in subsection
- 11 (b)(3).
- 12 "(j) APPROPRIATION.—Out of any money in the
- 13 Treasury of the United States not otherwise appropriated,
- 14 there are appropriated to the Secretary not more than
- 15 \$100,000,000 for each of fiscal years 2004 through 2008
- 16 to carry out this section.
- 17 "(k) Definitions.—In this section:
- 18 "(1) Alaska native organization.—The
- 19 term 'Alaska Native Organization' means any orga-
- 20 nized group of Alaska Natives eligible to operate a
- 21 Federal program under the Indian Self-Determina-
- tion Act (25 U.S.C. 450f et seq.) or the designee of
- such a group.
- 24 "(2) CHILD WELFARE AGENCY.—The term
- 25 'child welfare agency' means the State agency re-

1	sponsible for administering subpart 1, and any pub-
2	lic or private agency under contract with the State
3	agency to provide child welfare services.
4	"(3) Indian tribe.—The term 'Indian tribe'
5	means any Indian tribe, band, Nation or other orga-
6	nized group or community of Indians, including any
7	Alaska Native Organization, that is recognized as el-
8	igible for the special programs and services provided
9	by the United States to Indians because of their sta-
10	tus as Indians.
11	"(4) Institution of higher education.—
12	The term 'institution of higher education' has the
13	meaning given the term in section 101 of the Higher
14	Education Act of 1965.
15	"(5) State.—The term 'State' means each of
16	the 50 States, the District of Columbia, Puerto Rico,
17	Guam, the United States Virgin Islands, American
18	Samoa, and the Northern Mariana Islands.".
19	SEC. 8. INCREASE IN PAYMENT RATE FOR STATES FOR EX-
20	PENDITURES FOR SHORT TERM TRAINING OF
21	STAFF OF CERTAIN CHILD WELFARE AGEN-
22	CIES AND COURT PERSONNEL.
23	Section 474(a)(3)(B) of the Social Security Act (42
24	U.S.C. 674(a)(3)(B)) is amended to read as follows:

1 "(B) 75 percent of so much of su	ich ex-
2 penditures (including travel and per di-	em ex-
penses) as are for the short-term training	g of—
4 "(i) current or prospective for	ster or
5 adoptive parents or relative guardia	ans, or
6 the members of the staff of State-li	icensed
7 or State-approved child care insti	tutions
8 providing care, or of State-licens	sed or
9 State-approved child welfare agencie	es pro-
viding services, to foster or adopte	d chil-
dren, or children residing permanent	ly with
a relative guardian, on behalf of wh	om as-
sistance is provided pursuant to thi	s part,
14 "(ii) members of the staff of	abuse
and neglect courts, agency attorneys	, attor-
neys representing children, paren	its, or
guardians ad litem, or other co	urt-ap-
pointed special advocates representir	ng chil-
dren in proceedings of such courts, a	nd
20 "(iii) persons employed by	State,
local, or private nonprofit child-	serving
agencies that are working with the	State
or local agency administering the	State
plan under this part to keep children	en safe

1 and provide permanent families for chil-2 dren,

in ways that increase the ability of such current or prospective parents, guardians, staff members, institutions, attorneys, advocates, and persons to provide support and assistance to foster and adopted children and children residing permanently with a relative guardian, whether incurred directly by the State or by contract,".

10 SEC. 9. EFFECTIVE DATE.

11 (a) IN GENERAL.—Except as provided in subsection 12 (b), the amendments made by this Act shall take effect 13 on October 1, 2006, and shall apply to payments under 14 parts B and E of title IV of the Social Security Act for 15 calendar quarters beginning on or after such date, without 16 regard to whether regulations to implement the amend-

ments are promulgated by such date.

(b) Delay Permitted If State Legislation Re-19 Quired.—If the Secretary of Health and Human Services 20 determines that State legislation (other than legislation 21 appropriating funds) is required in order for a State plan 22 under part B or E of title IV of the Social Security Act 23 to meet the additional requirements imposed by the 24 amendments made by this Act, the plan shall not be re-25 garded as failing to meet any of the additional require-

- 1 ments before the 1st day of the 1st calendar quarter be-
- 2 ginning after the 1st regular session of the State legisla-
- 3 ture that begins after the date of the enactment of this
- 4 Act. If the State has a 2-year legislative session, then each
- 5 year of the session is deemed to be a separate regular ses-
- 6 sion of the State legislature.

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